# UNITED STATES OF AMERICA Before the OFFICE OF THRIFT SUPERVISION

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In the Matter of	) Order No.: WN-11-003 )
SOUTHWEST SECURITIES, FSB	) Effective Date: February 4, 2011
Dallas, Texas OTS Docket No. 08287	) ) )

## ORDER TO CEASE AND DESIST

WHEREAS, Southwest Securities, FSB, Dallas, Texas, OTS Docket No. 08287 (Association), by and through its Board of Directors (Board), has executed a Stipulation and Consent to the Issuance of an Order to Cease and Desist (Stipulation); and

WHEREAS, the Association, by executing the Stipulation, has consented and agreed to the issuance of this Order to Cease and Desist (Order) by the Office of Thrift Supervision (OTS) pursuant to 12 U.S.C. § 1818(b); and

WHEREAS, pursuant to delegated authority, the OTS Regional Director for the Western Region (Regional Director) is authorized to issue Orders to Cease and Desist where a savings association has consented to the issuance of an order.

NOW, THEREFORE, IT IS ORDERED that:

## Cease and Desist.

- 1. The Association, its institution-affiliated parties, <sup>1</sup> and its successors and assigns shall cease and desist from any action (alone or with others) for or toward causing, bringing about, participating in, counseling, or aiding and abetting the unsafe or unsound banking practices, as described more fully in the OTS Report of Examination, dated September 20, 2010 (2010 ROE), that resulted in operating the Association with inadequate earnings to augment capital and to cover losses; and with an excessive level of adversely classified loans or assets.
- 2. The Association, its institution-affiliated parties, and its successors and assigns shall also cease and desist from any action (alone or with others) for or toward causing, bringing about, participating in, counseling, or aiding and abetting violations of the following regulations:
  - (a) 12 C.F.R. § 560.160 (failure to classify assets); and
  - (b) 12 C.F.R. § 560.170(d) (failure to undertake appropriate administration and monitoring of loans).

# Capital.

3. Effective immediately, the Association shall have and maintain a Tier 1 (Core) Capital Ratio equal to or greater than eight percent (8%) after the funding of an adequate Allowance for Loan and Lease Losses (ALLL) and a Total Risk-Based Capital Ratio equal to or greater than twelve percent (12%).<sup>2</sup>

Southwest Securities, FSB Order to Cease and Desist Page 2 of 18

<sup>&</sup>lt;sup>1</sup> The term "institution-affiliated party" is defined at 12 U.S.C. § 1813(u).

<sup>&</sup>lt;sup>2</sup> The requirement in Paragraph 3 to have and maintain a specific capital level means that the Association may not be deemed to be "well-capitalized" for purposes of 12 U.S.C. §18310 and 12 C.F.R. Part 565, pursuant to 12 C.F.R. §565.4(b)(1)(iv).

# Capital Plan.

- 4. By March 31, 2011, the Association shall submit to the Regional Director for review and comment a written plan for the period beginning with the quarter beginning January 1, 2011 through the quarter ending December 31, 2013 to maintain the Association's capital at the levels prescribed in Paragraph 3 of this Order (Capital Plan). At a minimum, the Capital Plan shall:
  - (a) identify the specific sources of additional capital and the timeframes and methods by which additional capital will be raised, including specific target dates and corresponding capital levels;
  - (b) detail the Association's capital preservation and enhancement strategies with specific narrative goals;
  - (c) address the requirements and restrictions imposed by this Order relating to capital under three (3) different forward-looking scenarios involving progressively stressed economic environments;
  - (d) address all corrective actions set forth in the 2010 ROE relating to capital;
  - (e) include detailed quarterly financial projections, including Tier 1 (Core) and Total Risk-Based Capital Ratios, beginning with the quarter ending March 31, 2011 through the quarter ending December 31, 2013;
  - (f) address the Association's level of classified assets, ALLL, earnings, asset concentrations, liquidity needs, and trends in the foregoing areas; and
  - (g) address current and projected trends in real estate market conditions.
- 5. Upon receipt of written notification from the Regional Director that the Capital Plan is acceptable, the Association shall implement and adhere to the Capital Plan. A copy of the

Capital Plan and the Board meeting minutes reflecting the Board's adoption thereof shall be provided to the Regional Director within ten (10) days after the Board meeting.

- 6. Within forty-five (45) days after the end of each quarter, beginning with the quarter ending March 31, 2011, or in accordance with time frames established by the Regional Director in writing, the Association shall submit to the Board a report detailing the Association's compliance with the Capital Plan (Capital Report). At a minimum, the Capital Report shall include:
  - (a) a comparison of actual operating results to projected results;
  - (b) detailed explanations of any material deviations;<sup>3</sup> and
  - (c) a discussion of specific corrective actions or measures that have been or will be implemented to address each material deviation.

The Board's review of the Capital Report shall be documented in the Board meeting minutes. Within ten (10) days after the Board meeting, the Association shall submit a copy of the Capital Report and the Board meeting minutes reflecting the Board's review of the Capital Report to the Regional Director.

- 7. Within fifteen (15) days after: (a) the Association fails to meet the capital requirements prescribed in Paragraph 3; (b) the Association fails to submit a Capital Plan prescribed in Paragraph 4; (c) the Association fails to comply with the Capital Plan prescribed in Paragraph 4; or (d) any written request from the Regional Director, the Association shall submit a written Contingency Plan that is acceptable to the Regional Director.
- 8. The Contingency Plan shall detail the actions to be taken, with specific time frames, to

Southwest Securities, FSB Order to Cease and Desist Page 4 of 18

<sup>&</sup>lt;sup>3</sup> A deviation shall be considered material under this Paragraph of the Order when the Association: determines that it needs to adjust its identified sources of additional capital, timeframes, methods, or target dates by which it will raise capital.

achieve one of the following results by the later of the date of receipt of all required regulatory approvals or sixty (60) days after the implementation of the Contingency Plan: (a) merger with, or acquisition by, another federally insured depository institution or holding company thereof; or (b) voluntary dissolution by filing an appropriate application with the OTS in conformity with applicable laws, regulations and regulatory guidance.

9. Upon receipt of written notification from the Regional Director, the Association shall implement and adhere to the Contingency Plan immediately. The Association shall provide the Regional Director with written status reports detailing the Association's progress in implementing the Contingency Plan by no later than the first (1<sup>st</sup>) and fifteenth (15<sup>th</sup>) of each month following implementation of the Contingency Plan.

## Business Plan.

- 10. Effective immediately, the Association shall implement and adhere to the Business Plan previously submitted by the Association, dated November 9, 2010.
- 11. Any material modifications<sup>4</sup> to the Business Plan must receive the prior written non-objection of the Regional Director. The Association shall submit proposed material modifications to the Regional Director at least forty-five (45) days prior to implementation.
- 12. Within forty-five (45) days after the end of each quarter, beginning with the quarter ending March 31, 2011, the Board shall review quarterly variance reports on the Association's compliance with the Business Plan (Business Plan Variance Reports). The Business Plan Variance Reports shall:

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<sup>&</sup>lt;sup>4</sup> A modification shall be considered material under this Paragraph of the Order if the Association plans to: (a) engage in any activity that is inconsistent with the Business Plan; or (b) exceed the level of any activity contemplated in the Business Plan or fail to meet target amounts established in the Business Plan by more than ten percent (10%), unless the activity involves assets risk-weighted fifty percent (50%) or less, in which case a variance of more than twenty-five percent (25%) shall be deemed to be a material modification.

(a) identify variances in the Association's actual performance during the preceding

quarter as compared to the projections set forth in the Business Plan;

(b) contain an analysis and explanation of identified variances; and

(c) discuss the specific measures taken or to be taken to address identified variances.

13. A copy of each Business Plan Variance Report and Board meeting minutes detailing the

Board's review shall be provided to the Regional Director within ten (10) days after the Board

meeting.

Classified Assets.

14. Effective immediately, the Association shall implement and adhere to the Classified

Asset Reduction Plan previously submitted by the Association, dated November 9, 2010.

15. Effective immediately, the Association shall develop individual written specific workout

plans for each classified asset in excess of five hundred thousand dollars (\$500,000) (Asset

Workout Plans).

16. Within forty-five (45) days after the end of each quarter, beginning with the quarter

ending March 31, 2011, the Association shall submit a quarterly written asset status report

(Quarterly Asset Report) to the Board. The Board's review of the Quarterly Asset Report shall

be documented in the Board meeting minutes. The Quarterly Asset Report shall include, at a

minimum:

(a) the current status of all Asset Workout Plans;

(b) a comparison of classified assets to Tier 1 (Core) capital plus ALLL and Total

Risk-Based capital;

(c) a comparison of classified assets at the current quarter end with the preceding

quarter;

Southwest Securities, FSB Order to Cease and Desist

- (d) a breakdown of classified assets by type and risk factor;
- (e) an assessment of the Association's compliance with the Classified Asset Reduction Plan;
- (f) a discussion of the actions taken during the preceding quarter to reduce<sup>5</sup> the Association's level of classified assets; and
- (g) any recommended revisions or updates to the Classified Asset Reduction Plan.
- 17. Within forty-five (45) days after the end of each quarter, a copy of the Quarterly Asset Report shall be provided to the Regional Director.

## Internal Asset Review and Classification.

- 18. By March 31, 2011, the Association shall engage a qualified, experienced, and independent third party, acceptable to the Regional Director, 6 to perform a review of at least forty percent (40%) of the construction, multi-family, nonresidential, and land loan portfolios that were not classified substandard in the 2010 ROE and prepare a written report setting forth its findings (IAR Report). The IAR Report shall be completed by August 31, 2011 and include written detailed analysis for the loan classification of each asset over five hundred thousand dollars (\$500,000). The IAR Report shall, at a minimum, address:
  - (a) the accuracy and timely identification, classification, and reporting of the Association's assets, including the designation of loans as special mention or the placement of loans on a watch list where a borrower's credit standing has deteriorated;

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<sup>&</sup>lt;sup>5</sup> For purposes of this Paragraph of the Order, the term "reduce" means to collect, sell, charge off, or improve the quality of an asset sufficient to warrant its removal from adverse criticism or classification.

<sup>&</sup>lt;sup>6</sup> For purposes of this Paragraph of the Order, to be acceptable to the OTS the consultant(s) must have extensive experience with the types of loans in the Association's non-homogeneous portfolio and knowledge of applicable regulatory requirements related to the classification of assets.

- (b) the adequacy of the Association's internal asset review structure, policies, procedures, and practices (IAR System) in accordance with applicable regulatory guidance;
- (c) the adequacy and timeliness of the Association's identification of potential credit weaknesses and relevant trends that may affect credit quality;
- (d) the adequacy of the Association's reviews for compliance with internal loan policies, underwriting guidelines, and regulatory requirements, including, but not limited to, credit underwriting, documentation, and administration policies and procedures;
- (e) the adequacy of the Association's credit supervision and underwriting practices;
- (f) the adequacy of the Association's cash flow analysis;
- (g) the accuracy, adequacy, and timeliness of information provided to the Board and Management<sup>7</sup> to assess the adequacy of the ALLL;
- (h) the adequacy of the Association's determination regarding impairment and ALLL under applicable accounting guidance; and
- (i) recommendations regarding the enhancement of the Association's IAR System and loan documentation and monitoring practices.
- 19. Within ten (10) days of the Board's review of the IAR Report, and by no later than September 30, 2011, the Association shall submit to the Regional Director the IAR Report and the Board meeting minutes reflecting its review of the IAR Report and actions taken in response to the IAR Report (Board IAR Submission). The Board IAR Submission shall include, at a minimum: (a) a written schedule for implementation of corrective actions, including, but not

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<sup>&</sup>lt;sup>7</sup> For purposes of this Order, the term "Management" is defined as one or more Senior Executive Officers and the term "Senior Executive Officer" is defined at 12 C.F.R. § 563.555.

limited to, the adoption of revised policies and procedures; and (b) a list of Association personnel who are responsible for the implementation of the corrective actions.

# **Concentrations of Credit.**

- 20. By March 31, 2011, the Association shall revise and submit to the Regional Director for review and comment its written program for identifying, monitoring, and controlling risks associated with concentrations of credit (Revised Credit Concentration Program). At a minimum, the Revised Credit Concentration Program shall comply with all applicable laws, regulations and regulatory guidance, address all corrective actions set forth in the 2010 ROE relating to concentrations of credit, and include:
  - (a) comprehensive concentration limits expressed as a percentage of Tier 1 (Core)

    Capital plus ALLL, and documentation of the appropriateness of such limits based on the

    Association's risk profile and the performance of its loan portfolios;
  - (b) specific review procedures and reporting requirements, including written reports to the Board, designed to identify, monitor, and control the risks associated with concentrations of credit and periodic market analysis for the various property types and geographic markets represented in its portfolio; and
  - (c) a written action plan, including specific time frames, for bringing the Association into compliance with its concentration of credit limits.
- 21. Upon receipt of written notification from the Regional Director that the Revised Credit
  Concentration Program is acceptable, the Association shall implement and adhere to the Revised
  Credit Concentration Program. The Board's review and adoption of the Revised Credit
  Concentration Program shall be documented in the Board meeting minutes. A copy of the

Revised Credit Concentration Program shall be provided to the Regional Director within ten (10)

days of adoption by the Board.

22. Within forty-five (45) days after the end of each quarter, beginning with the quarter

ending March 31, 2011, the Board shall review the appropriateness of the Association's

concentration limits given current conditions and the Association's compliance with its Revised

Credit Concentration Program. The Board's review of the Association's Revised Credit

Concentration Program shall be documented in the Board meeting minutes.

**Operating Restrictions.** 

23. Effective immediately, except with the prior written notice of non-objection of the

Regional Director, the Association shall not originate or purchase, or commit to originate and

purchase construction, nonresidential mortgage, or land loans, except:

(a) construction loans to facilitate the sale of lots financed by the Association and

loans for the purpose of the construction of homes that are pre-sold on lots financed by

the Association, provided that the loan complies with the Association's loan policy and

all applicable laws, regulations, and regulatory guidance and the maximum loan-to-value

ratio for the loan does not exceed eighty percent (80%);

(b) owner-occupied residential construction loans to qualified customers who have a

prior existing banking relationship with the Association and specifically request such

loan from the Association, provided that the loan complies with the Association's loan

policy and all applicable laws, regulations, and regulatory guidance;

(c) loans guaranteed by the Small Business Administration, provided that the loan

complies with the Association's loan policy and all applicable laws, regulations, and

regulatory guidance;

Order to Cease and Desist Page 10 of 18

- (d) loans to facilitate the sale of real estate owned, provided that the loan complies with the Association's loan policy and all applicable laws, regulations, and regulatory guidance; and
- (e) commercial real estate workouts in accordance with applicable laws, regulations, and regulatory guidance.
- 24. The Association may also fund legally binding commitments to originate or purchase construction, nonresidential mortgage, or land loans that were executed prior to January 27, 2011. Within forty-five (45) days of the Effective Date of this Order, the Association shall provide the OTS with a schedule of all outstanding legally binding commitments as of January 27, 2011.

# **Management Oversight.**

- 25. By March 31, 2011, the outside directors<sup>8</sup> of the Association shall conduct a management review as outlined in Paragraph 26 (Management Study) and submit the Management Study to the Board.
- 26. The Management Study shall, at a minimum, include:
  - (a) an assessment of the skills and experience possessed by the current members of the Board in connection with the Association's risk profile and activities;
  - (b) an assessment of the current Senior Executive Officers and other staff involved in the Association's lending activities, taking into consideration the increase in Association's level of classified assets and decline in the Association's earnings;

<sup>&</sup>lt;sup>8</sup> For purposes of this Paragraph of the Order, the term "outside directors" shall mean all directors who are not Senior Executive Officers of the Association.

- (c) an assessment of the Association's current organizational structure and staffing levels of the Association:
- (d) the identification of present and future staffing requirements for: (i) each business line of the Association commensurate with the Association's Business Plan, dated November 9, 2010; and (ii) completion of the corrective actions in the 2010 ROE and this Order;
- (e) the establishment of quantitative and qualitative standards by which the effectiveness of Senior Executive Officers will be measured; and
- (f) an assessment of the adequacy of communication between Senior Executive Officers and the Board, and of the quality and timeliness of reports to the Board.
- 27. By May 30, 2011, the Board shall adopt a written plan to address any identified weaknesses or deficiencies noted in the Management Study and specific dates for the completion of corrective actions (Management Plan). Within ten (10) days after the Board meeting, the Board shall submit to the Regional Director a copy of the Management Plan and a copy of the Board meeting minutes reflecting the Board's review of, and actions taken with respect to the Management Study.

### **Brokered Deposits.**

28. Effective immediately, the Association shall comply with the requirements of 12 C.F.R. § 337.6(b). The Association shall provide to the Regional Director a copy of any waiver request submitted to the Federal Deposit Insurance Corporation.

# Growth.

29. Effective immediately, the Association shall not increase its total assets during any quarter in excess of an amount equal to net interest credited on deposit liabilities during the prior quarter without the prior written notice of non-objection of the Regional Director.

# **Dividends and Other Capital Distributions.**

30. Effective immediately, the Association shall not declare or pay dividends or make any other capital distributions, as that term is defined in 12 C.F.R. § 563.141, without receiving the prior written approval of the Regional Director in accordance with applicable regulations and regulatory guidance. The Association's written request for approval shall be submitted to the Regional Director at least thirty (30) days prior to the anticipated date of the proposed declaration, dividend payment or distribution of capital.

# **Directorate and Management Changes.**

31. Effective immediately, the Association shall comply with the prior notification requirements for changes in directors and Senior Executive Officers set forth in 12 C.F.R. Part 563, Subpart H.

## **Employment Contracts and Compensation Arrangements.**

32. Effective immediately, the Association shall not enter into, renew, extend or revise any contractual arrangement relating to compensation or benefits for any Senior Executive Officer or director of the Association, unless it first provides the Regional Director with not less than forty-five (45) days prior written notice of the proposed transaction. The notice to the Regional Director shall include a copy of the proposed employment contract or compensation arrangement or a detailed, written description of the compensation arrangement to be offered to such officer or director, including all benefits and perquisites. The Board shall ensure that any contract,

agreement or arrangement submitted to the Regional Director fully complies with the requirements of 12 C.F.R. Part 359, 12 C.F.R. §§ 563.39 and 563.161(b), 12 C.F.R. Part 570 – Appendix A, and OTS CEO Memorandum No. 354 (Interagency Guidance on Sound Incentive Compensation Policies), dated June 21, 2010.

33. Effective immediately, the Association shall not make any bonus payments to, or otherwise increase the compensation of, any of its Senior Executive Officers or directors unless it first: (a) provides the Regional Director with not less than forty-five (45) days prior written notice of such proposed bonus or increase, including all documentation required to evaluate the proposed bonus or increase; and (b) receives written notice of non-objection to the proposed bonus or increase from the Regional Director.

## Golden Parachute and Indemnification Payments.

34. Effective immediately, the Association shall not make any golden parachute payment<sup>9</sup> or prohibited indemnification payment<sup>10</sup> unless, with respect to each such payment, the Association has complied with the requirements of 12 C.F.R. Part 359 and, as to indemnification payments, 12 C.F.R. § 545.121.

## Third Party Contracts.

35. Effective immediately, the Association shall not enter into any arrangement or contract with a third party service provider that is significant to the overall operation or financial condition of the Association<sup>11</sup> or outside the Association's normal course of business unless,

Southwest Securities, FSB Order to Cease and Desist Page 14 of 18

<sup>&</sup>lt;sup>9</sup> The term "golden parachute payment" is defined at 12 C.F.R. § 359.1(f).

<sup>&</sup>lt;sup>10</sup> The term "prohibited indemnification payment" is defined at 12 C.F.R. § 359.1(l).

<sup>&</sup>lt;sup>11</sup> A contract will be considered significant to the overall operation or financial condition of the Association where the annual contract amount equals or exceeds two percent (2%) of the Association's total capital, where there is a

with respect to each such contract, the Association has: (a) provided the Regional Director with a

minimum of forty-five (45) days prior written notice of such arrangement or contract and a

written determination that the arrangement or contract complies with the standards and

guidelines set forth in Thrift Bulletin 82a; and (b) received written notice of non-objection from

the Regional Director.

**Transactions with Affiliates.** 

36. Effective immediately, the Association shall not engage in any new transaction with an

affiliate unless, with respect to each such transaction, the Association has complied with the

notice requirements set forth in 12 C.F.R. § 563.41(c)(4), which shall include the information set

forth in 12 C.F.R. § 563.41(c)(3). The Board shall ensure that any transaction with an affiliate

for which notice is submitted pursuant to this Paragraph, complies with the requirements of 12

C.F.R. § 563.41 and Regulation W, 12 C.F.R. Part 223.

Violations of Law.

37. By April 30, 2011, the Association shall ensure that all violations of law and/or

regulation discussed in the 2010 ROE are corrected and that adequate policies, procedures and

systems are established or revised and thereafter implemented to prevent future violations.

**Board Oversight of Compliance with the Order.** 

38. Effective immediately, the Board shall monitor and coordinate the Association's

compliance with the provisions of this Order and the completion of all corrective actions

required in the 2010 ROE. The Board shall review and adopt all policies and procedures

required by this Order prior to submission to the Regional Director.

foreign service provider, or where it involves information technology that is critical to the Association's daily

operations without regard to the contract amount.

Southwest Securities, FSB Order to Cease and Desist

- 39. Within thirty (30) days after the end of each quarter, beginning with the quarter ending March 31, 2011, the Association shall prepare a written compliance progress report for the Board (Compliance Tracking Report). The Compliance Tracking Report shall, at a minimum:
  - (a) separately list each corrective action required by this Order and the 2010 ROE;
  - (b) identify the required or anticipated completion date for each corrective action; and
  - (c) discuss the current status of each corrective action, including the action(s) taken or to be taken to comply with each corrective action.
- 40. Within forty-five (45) days after the end of each quarter, beginning with quarter ending March 31, 2011, the Board shall review the Compliance Tracking Report and all reports required to be prepared by this Order. Following its review, the Board shall adopt a resolution: (a) certifying that each director has reviewed the Compliance Tracking Report and all required reports; and (b) documenting any corrective actions adopted by the Board. A copy of the Compliance Tracking Report and the Board resolution shall be provided to the Regional Director within ten (10) days after the Board meeting.
- 41. Nothing contained herein shall diminish the responsibility of the entire Board to ensure the Association's compliance with the provisions of this Order.

### Effective Date, Incorporation of Stipulation.

42. This Order is effective on the Effective Date as shown on the first page. The Stipulation is made a part hereof and is incorporated herein by this reference.

### Duration.

43. This Order shall remain in effect until terminated, modified, or suspended by written notice of such action by the OTS, acting by and through its authorized representatives.

Time Calculations.

44. Calculation of time limitations for compliance with the terms of this Order run from the

Effective Date and shall be based on calendar days, unless otherwise noted.

45. The Regional Director, or an OTS authorized representative, may extend any of the

deadlines set forth in the provisions of this Order upon written request by the Association that

includes reasons in support for any such extension. Any OTS extension shall be made in writing.

Submissions and Notices.

46. All submissions, including any reports, to the OTS that are required by or contemplated

by this Order shall be submitted within the specified timeframes.

47. Except as otherwise provided herein, all submissions, requests, communications,

consents or other documents relating to this Order shall be in writing and sent by first class U.S.

mail (or by reputable overnight carrier, electronic facsimile transmission or hand delivery by

messenger) addressed as follows:

(a) To the OTS:

Philip A. Gerbick, Regional Director

Attn: Vivian Carlton, Assistant Director

Office of Thrift Supervision

225 East John Carpenter Freeway, Suite 500

Irving, Texas 75062-2326

Facsimile: (972) 277-9501

(b) To the Association:

Attn: John Holt, Chairman of the Board and CEO

Southwest Securities, FSB

1201 Elm Street, Suite 3500

Dallas, Texas 75270

Facsimile: (817) 861-9282

# No Violations Authorized.

48. Nothing in this Order or the Stipulation shall be construed as allowing the Association, its Board, officers, or employees to violate any law, rule, or regulation.

# IT IS SO ORDERED.

# OFFICE OF THRIFT SUPERVISION

By:	/s/	
	Philip A. Gerbick	
	Regional Director,	Western Region

Date: See Effective Date on page 1

# UNITED STATES OF AMERICA Before the OFFICE OF THRIFT SUPERVISION

In the Matter of	) )	Order No.: WN-11-003
SOUTHWEST SECURITIES, FSB	)	Effective Date: February 4, 2011
Dallas, Texas OTS Docket No. 08287	) ) )	
	)	

### STIPULATION AND CONSENT TO ISSUANCE OF ORDER TO CEASE AND DESIST

WHEREAS, the Office of Thrift Supervision (OTS), acting by and through its Regional Director for the Western Region (Regional Director), and based upon information derived from the exercise of its regulatory and supervisory responsibilities, has informed Southwest Securities, FSB, Dallas, Texas, OTS Docket No. 08287 (Association), that the OTS is of the opinion that grounds exist to initiate an administrative proceeding against the Association pursuant to 12 U.S.C. § 1818(b);

WHEREAS, the Regional Director, pursuant to delegated authority, is authorized to issue Orders to Cease and Desist where a savings association has consented to the issuance of an order; and

WHEREAS, the Association desires to cooperate with the OTS to avoid the time and expense of such administrative cease and desist proceeding by entering into this Stipulation and Consent to the Issuance of Order to Cease and Desist (Stipulation) and, without admitting or denying that such grounds exist, but only admitting the statements and conclusions in Paragraphs

1 and 2 below concerning Jurisdiction, hereby stipulates and agrees to the following terms:

# Jurisdiction.

- 1. The Association is a "savings association" within the meaning of 12 U.S.C. § 1813(b) and 12 U.S.C. § 1462(4). Accordingly, the Association is "an insured depository institution" as that term is defined in 12 U.S.C. § 1813(c).
- 2. Pursuant to 12 U.S.C. § 1813(q), the Director of the OTS is the "appropriate Federal banking agency" with jurisdiction to maintain an administrative enforcement proceeding against a savings association. Therefore, the Association is subject to the authority of the OTS to initiate and maintain an administrative cease and desist proceeding against it pursuant to 12 U.S.C. § 1818(b).

### **OTS Findings of Fact.**

- 3. Based on its examination of the Association, as described more fully in the Report of Examination, dated September 20, 2010 (2010 ROE), the OTS finds that the Association has engaged in unsafe or unsound banking practices, including operating the Association with inadequate earnings to augment capital and to cover continuing losses, and with an excessive level of adversely classified loans or assets.
- 4. As further described in the 2010 ROE, the OTS also finds that the Association has engaged in violations of law and regulation, including:
  - (a) 12 C.F.R § 560.160 (failure to classify assets); and
  - (b) 12 C.F.R. § 560.170(d) (failure to undertake appropriate credit administration and monitoring of loans).

# Consent.

5. The Association consents to the issuance by the OTS of the accompanying Order to Cease and Desist (Order). The Association further agrees to comply with the terms of the Order upon the Effective Date of the Order and stipulates that the Order complies with all requirements of law.

## Finality.

6. The Order is issued by the OTS under 12 U.S.C. § 1818(b). Upon the Effective Date, the Order shall be a final order, effective, and fully enforceable by the OTS under the provisions of 12 U.S.C. § 1818(i).

### Waivers.

- 7. The Association waives the following:
  - (a) the right to be served with a written notice of the OTS's charges against it as provided by 12 U.S.C. § 1818(b) and 12 C.F.R. Part 509;
  - (b) the right to an administrative hearing of the OTS's charges as provided by 12 U.S.C. § 1818(b) and 12 C.F.R. Part 509;
  - (c) the right to seek judicial review of the Order, including, without limitation, any such right provided by 12 U.S.C. § 1818(h), or otherwise to challenge the validity of the Order; and
  - (d) any and all claims against the OTS, including its employees and agents, and any other governmental entity for the award of fees, costs, or expenses related to this OTS enforcement matter and/or the Order, whether arising under common law, federal statutes, or otherwise.

# OTS Authority Not Affected.

8. Nothing in this Stipulation or accompanying Order shall inhibit, estop, bar, or otherwise prevent the OTS from taking any other action affecting the Association if at any time the OTS deems it appropriate to do so to fulfill the responsibilities placed upon the OTS by law.

## Other Governmental Actions Not Affected.

9. The Association acknowledges and agrees that its consent to the issuance of the Order is solely for the purpose of resolving the matters addressed herein, consistent with Paragraph 8 above, and does not otherwise release, discharge, compromise, settle, dismiss, resolve, or in any way affect any actions, charges against, or liability of the Association that arise pursuant to this action or otherwise, and that may be or have been brought by any governmental entity other than the OTS.

## Miscellaneous.

- 10. The laws of the United States of America shall govern the construction and validity of this Stipulation and of the Order.
- 11. If any provision of this Stipulation and/or the Order is ruled to be invalid, illegal, or unenforceable by the decision of any Court of competent jurisdiction, the validity, legality, and enforceability of the remaining provisions hereof shall not in any way be affected or impaired thereby, unless the Regional Director in his or her sole discretion determines otherwise.
- 12. All references to the OTS in this Stipulation and the Order shall also mean any of the OTS's predecessors, successors, and assigns.
- 13. The section and paragraph headings in this Stipulation and the Order are for convenience only and shall not affect the interpretation of this Stipulation or the Order.

14. The terms of this Stipulation and of the Order represent the final agreement of the parties

with respect to the subject matters thereof, and constitute the sole agreement of the parties with

respect to such subject matters.

15. The Stipulation and Order shall remain in effect until terminated, modified, or suspended

in writing by the OTS, acting through its Regional Director or other authorized representative.

Signature of Directors/Board Resolution.

16. Each Director signing this Stipulation attests that he or she voted in favor of a Board

Resolution authorizing the consent of the Association to the issuance of the Order and the

execution of the Stipulation. This Stipulation may be executed in counterparts by the directors

after approval of execution of the Stipulation at a duly called board meeting. A copy of the

Board Resolution authorizing execution of this Stipulation shall be delivered to the OTS, along

with the executed original(s) of this Stipulation.

[Remainder of Page Intentionally Left Blank]

# WHEREFORE, the Association, by its directors, executes this Stipulation.

Accepted by:

SOUTHWEST	SECURITIES,	<b>FSB</b>
Dallas, Texas		

# OFFICE OF THRIFT SUPERVISION

By: /s/ John Holt, Chairman and CEO	By: /s/ Philip A. Gerbick Regional Director, Western Region
/s/ Don A. Buchholz, Director	Date: See Effective Date on page 1
/s/ Robert A. Buchholz, Director	
/s/ Charles Green, Director	
Larry A. Jobe, Director	
/s/ Jerry Pavlas, Director	
James H. Ross, Director	
Joel T. Williams III, Director	